

# Effectiveness of urban air quality measures (the cities)

LIFE-PLATFORM MEETING ON AIR QUALITY

ABATING URBAN EXPOSURE TO AIR  
POLLUTANTS

*26-27 September 2017, BARCELONA, SPAIN*

*Ángeles Cristóbal López  
Madrid City Council*

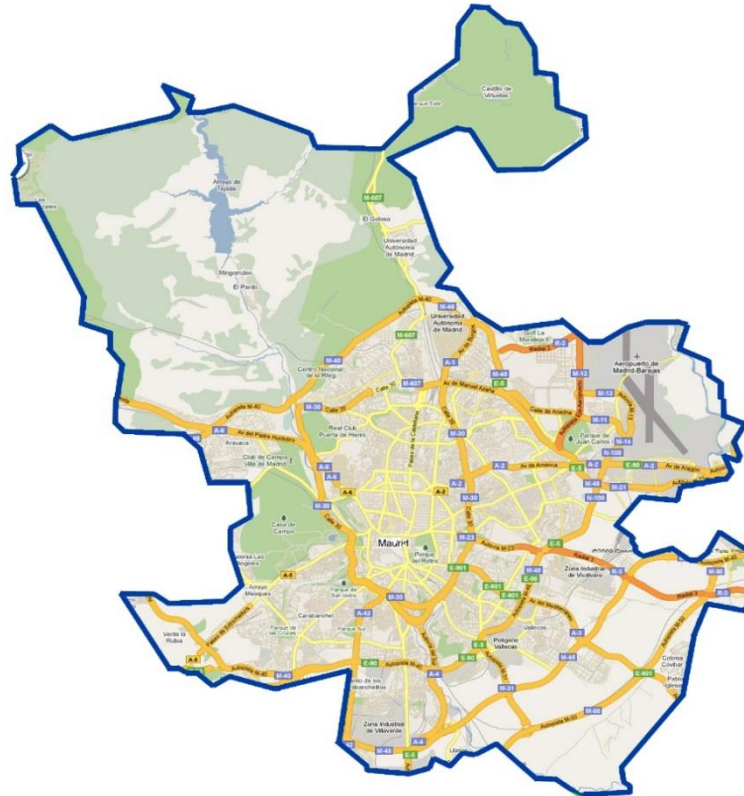
**-DIAGNOSIS:** current state and trends

**-RESPONSE:** Plans for improving Air Quality

# City map and basic data



Region of Madrid



City of Madrid

## Population:

- Municipality - 3.166.130
- More than 5 million people in the metropolitan area
- City centre - 1.006.086

Surface: 604,31 (km<sup>2</sup>)

Density: 5,239 (inh./km<sup>2</sup>)

Car ownership rates:  
404 (cars/1.000 inh.)

[Reference year: 2014 ]

## Air Quality Monitoring Network



- Suburban ●
- Traffic ●
- Background ●
- AEI (average exposure indicator) for PM<sub>2,5</sub> ●
- Super-sites ○

## Sampling points by pollutant

| NO <sub>2</sub>    | PM <sub>10</sub>   | PM <sub>2,5</sub>  | Ozono              | C <sub>6</sub> H <sub>6</sub> | SO <sub>2</sub>    | CO                 |
|--------------------|--------------------|--------------------|--------------------|-------------------------------|--------------------|--------------------|
| 12 BG<br>9 T<br>3S | 6 BG<br>5 T<br>1 S | 4 BG<br>4 T<br>1 S | 8 BG<br>3 T<br>3 S | 2 BG<br>3 T<br>1 S            | 5 BG<br>4 T<br>1 S | 4 BG<br>5 T<br>1 S |



## Air Quality Assessment 2016

Exceedance of limit/target value

|   |  | Suburban         | Background        | Traffic          |
|---|--|------------------|-------------------|------------------|
| NO2   | Hourly mean                                | No               | No                | Yes (4 out of 9) |
|   | Annual mean                                | No               | Yes (3 out of 12) | Yes (6 out of 9) |
| PM10  | Daily mean                                 | No Yes WHO       | No Yes WHO        | No Yes WHO       |
|   | Media anual                                | No               | No Yes WHO        | No Yes WHO       |
| PM2.5   | Media anual                                | No               | No Yes WHO        | No Yes WHO       |
| O3  | Maximum daily eight hours mean (2014-2016) | Yes (3 out of 3) | Yes (4 out of 8)  | No               |
|   | Information threshold                      | Yes (3 out of 3) | Yes (4 out of 8)  | No               |
| C6H6  | Annual mean                                | No               | No                | No               |
| SO2   | Hourly/Daily mean                          | No               | No                | No               |
| No exceedances of heavy metals and benzo(a)pirene |  |                  |                   |                  |

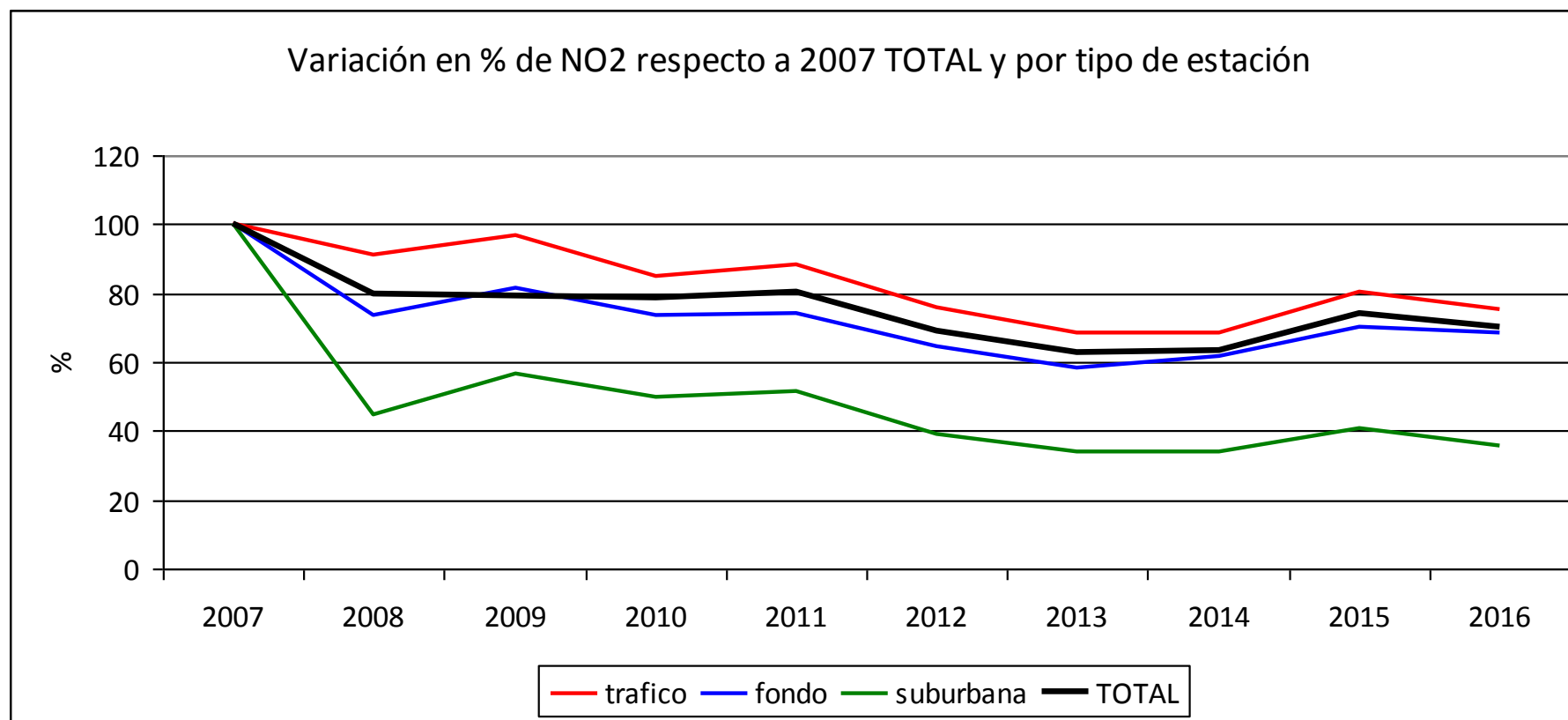
## Exceedances of annual limit value for NO2

| Año           | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 |
|---------------|------|------|------|------|------|------|------|
| Nº estaciones | 18   | 15   | 10   | 8    | 6    | 13   | 9    |

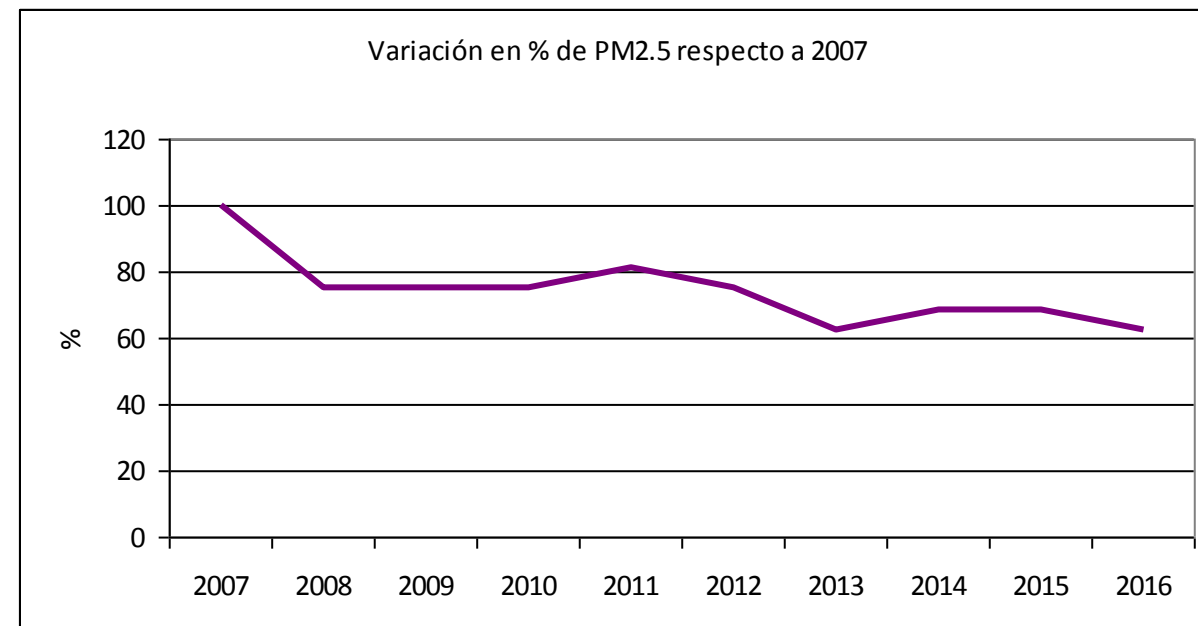
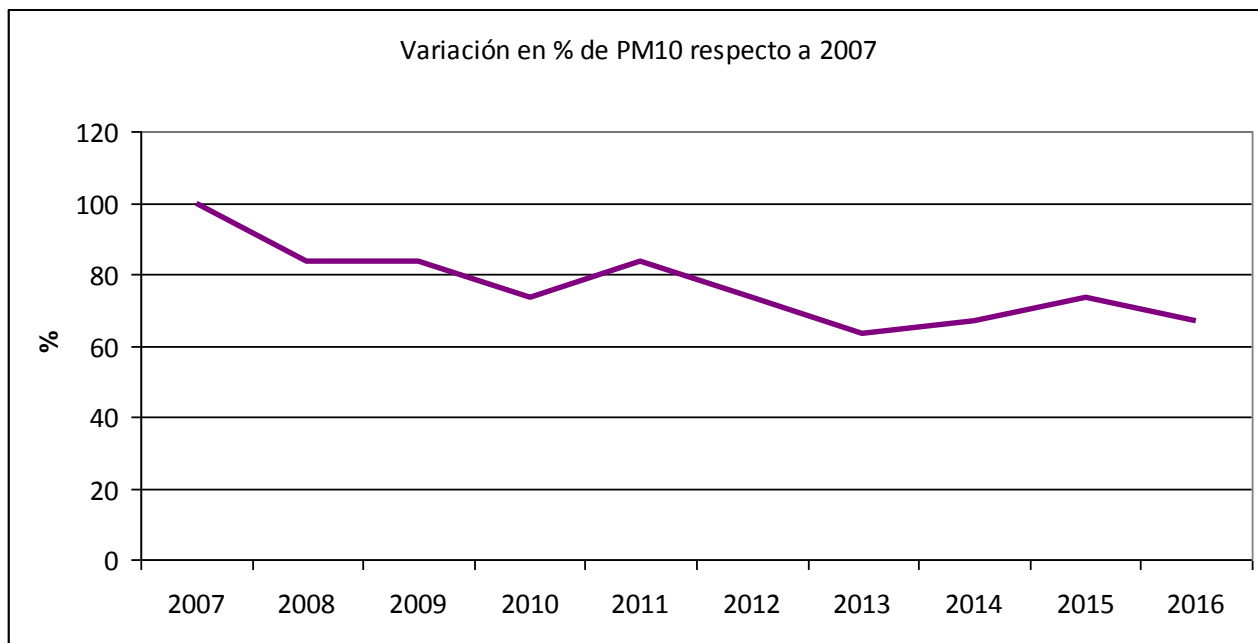
## Exceedances of hourly limit value for NO2

| Año           | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 |
|---------------|------|------|------|------|------|------|------|
| Nº estaciones | 6    | 9    | 3    | 3    | 5    | 8    | 4    |

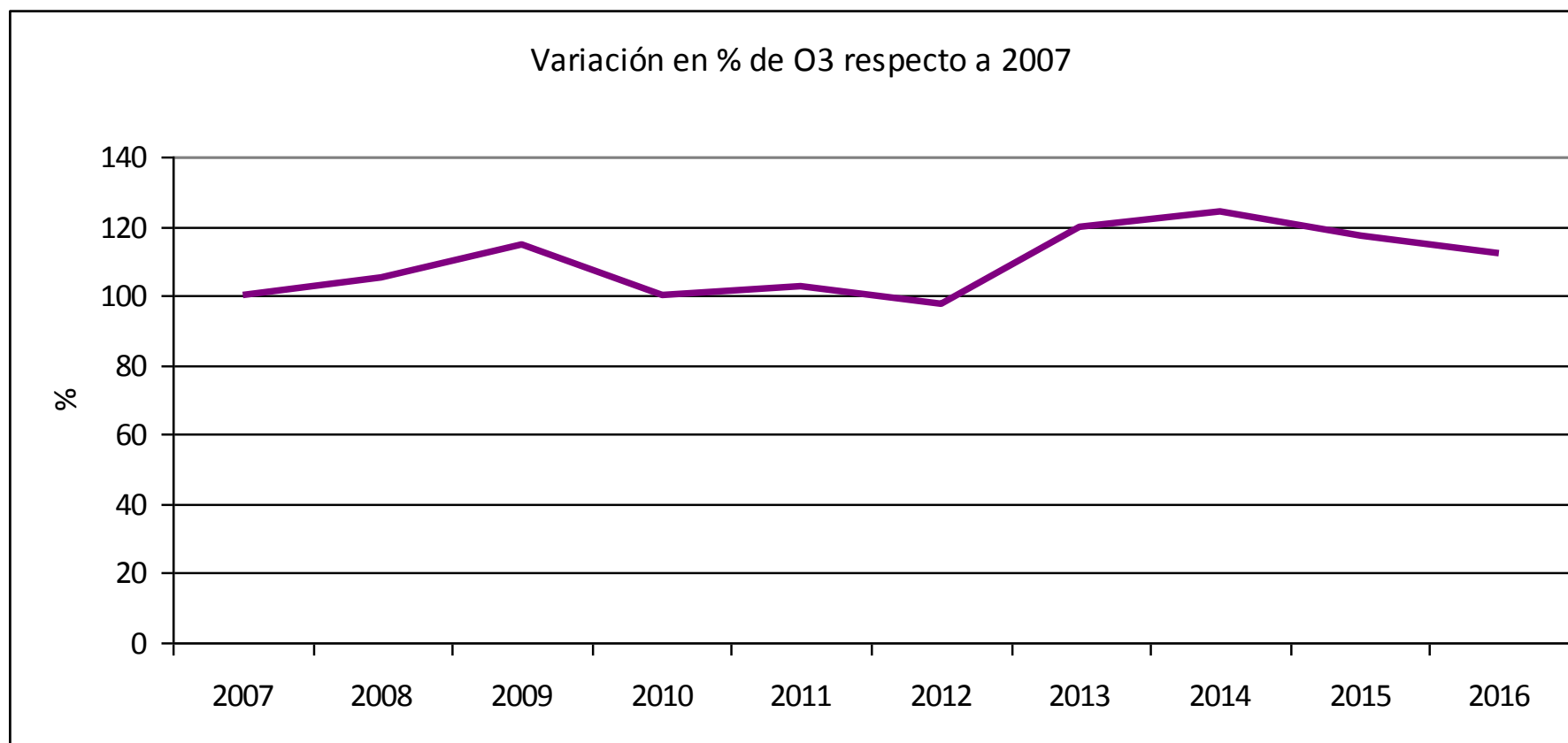
## Annual evolution of NO<sub>2</sub> levels (total/traffic/background/suburban)



## Annual evolution of PM10 and PM2.5 levels



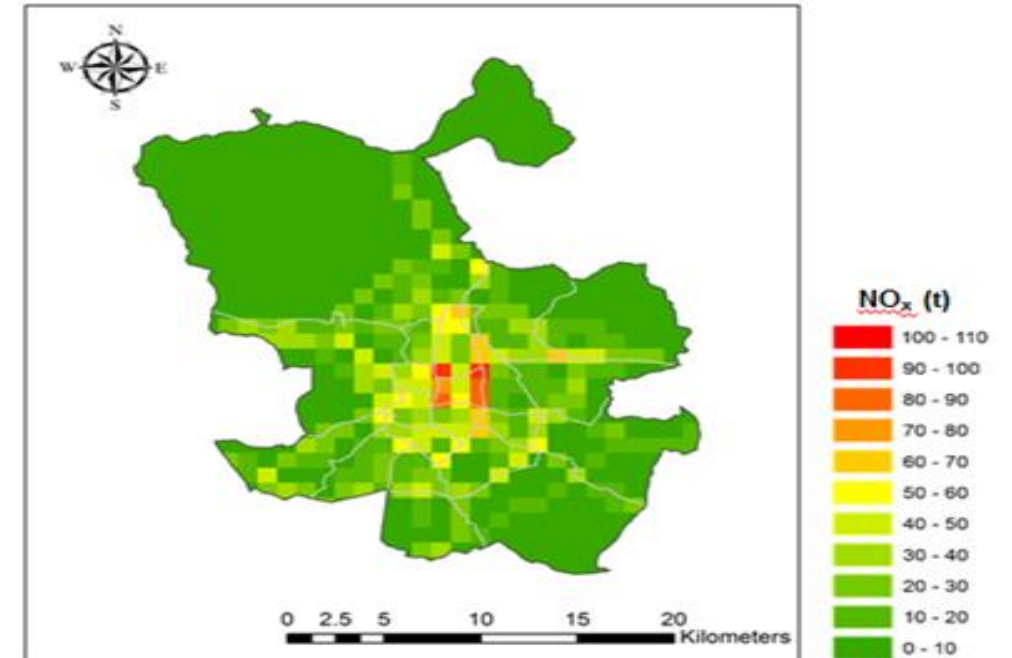
## Annual evolution of O<sub>3</sub> levels



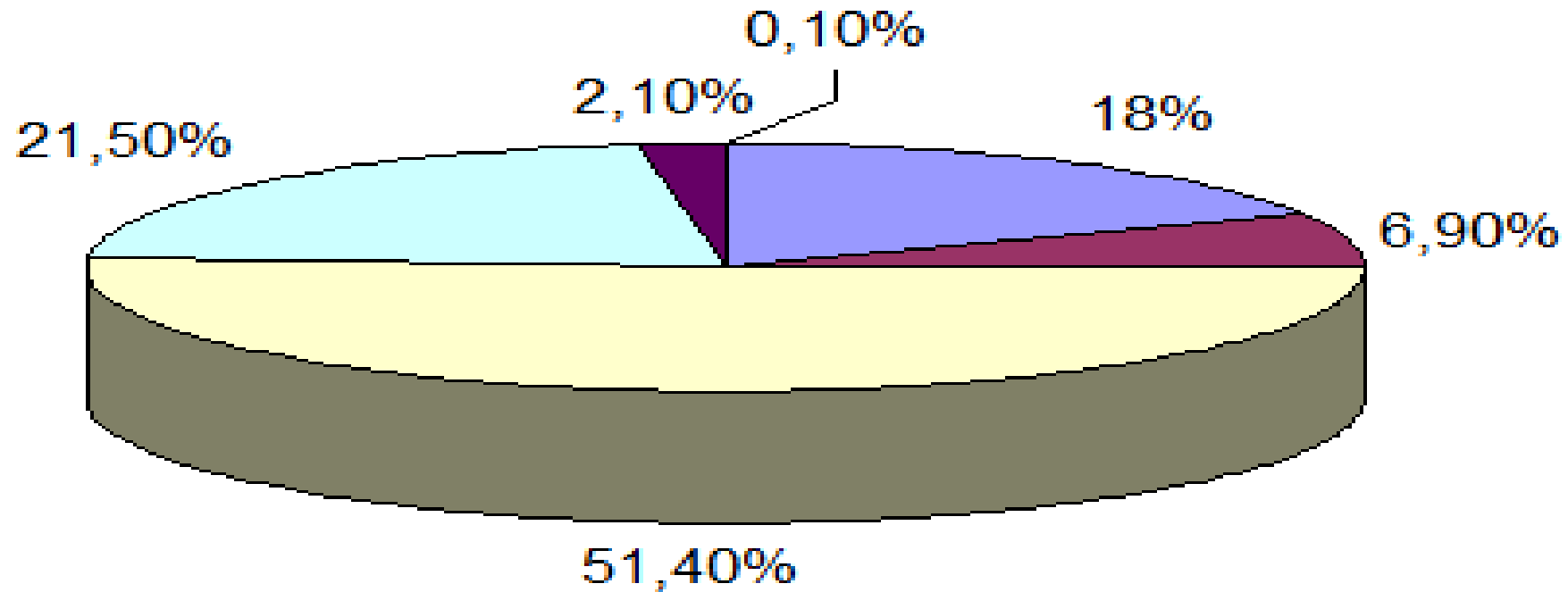
# Major sources of pollution

- **Road traffic** is the main contributor of emissions in Madrid city (year 2014):
  - 51.4 % of  $\text{NO}_x$
  - 55.1 % of  $\text{PM}_{2.5}$  (exhaust)
  - 40.3 % of  $\text{CO}_2$
- Followed by *Non-road transport* (21,5% of  $\text{NO}_x$ )
- And *Non-industrial combustion (RCI)* (18% of  $\text{NO}_x$ )

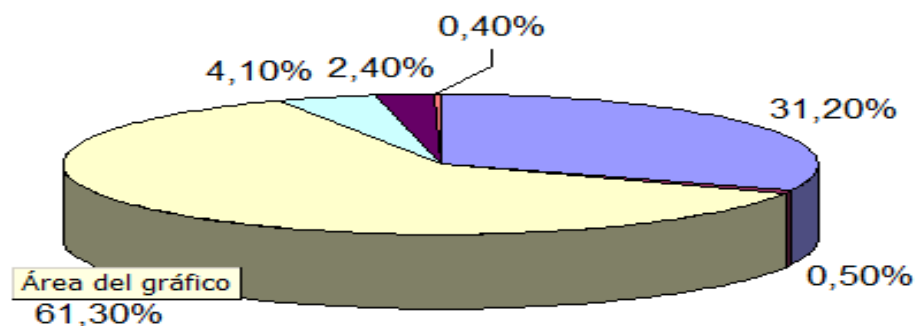
| Pollutant            | Emission 2014 | Ud. |
|----------------------|---------------|-----|
| $\text{CH}_4$        | 133           | t   |
| CO                   | 6.234         | t   |
| $\text{CO}_2$        | 2.213         | kt  |
| COVNM                | 2.863         | t   |
| $\text{N}_2\text{O}$ | 81            | t   |
| $\text{NH}_3$        | 122           | t   |
| $\text{NO}_x$        | 7.012         | t   |
| $\text{PM}_{10}$     | 572           | t   |
| $\text{PM}_{2,5}$    | 428           | t   |
| PST                  | 754           | t   |
| $\text{SO}_2$        | 14            | t   |



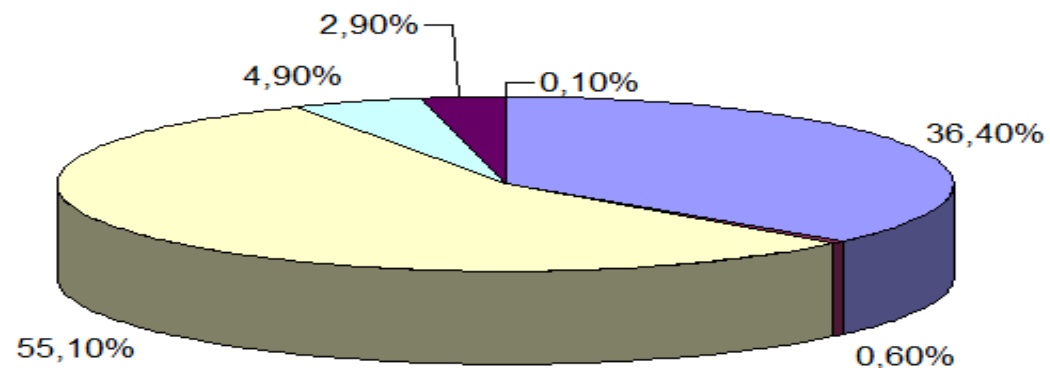
# NOx emissions by source



## PM10 emissions by source



## PM2,5 emissions by source



|   |  |
|---|--|
|  RCI               |  Industry           |
|  Road transport;   |  Non-road transport |
|  Waste treatment |  Others           |

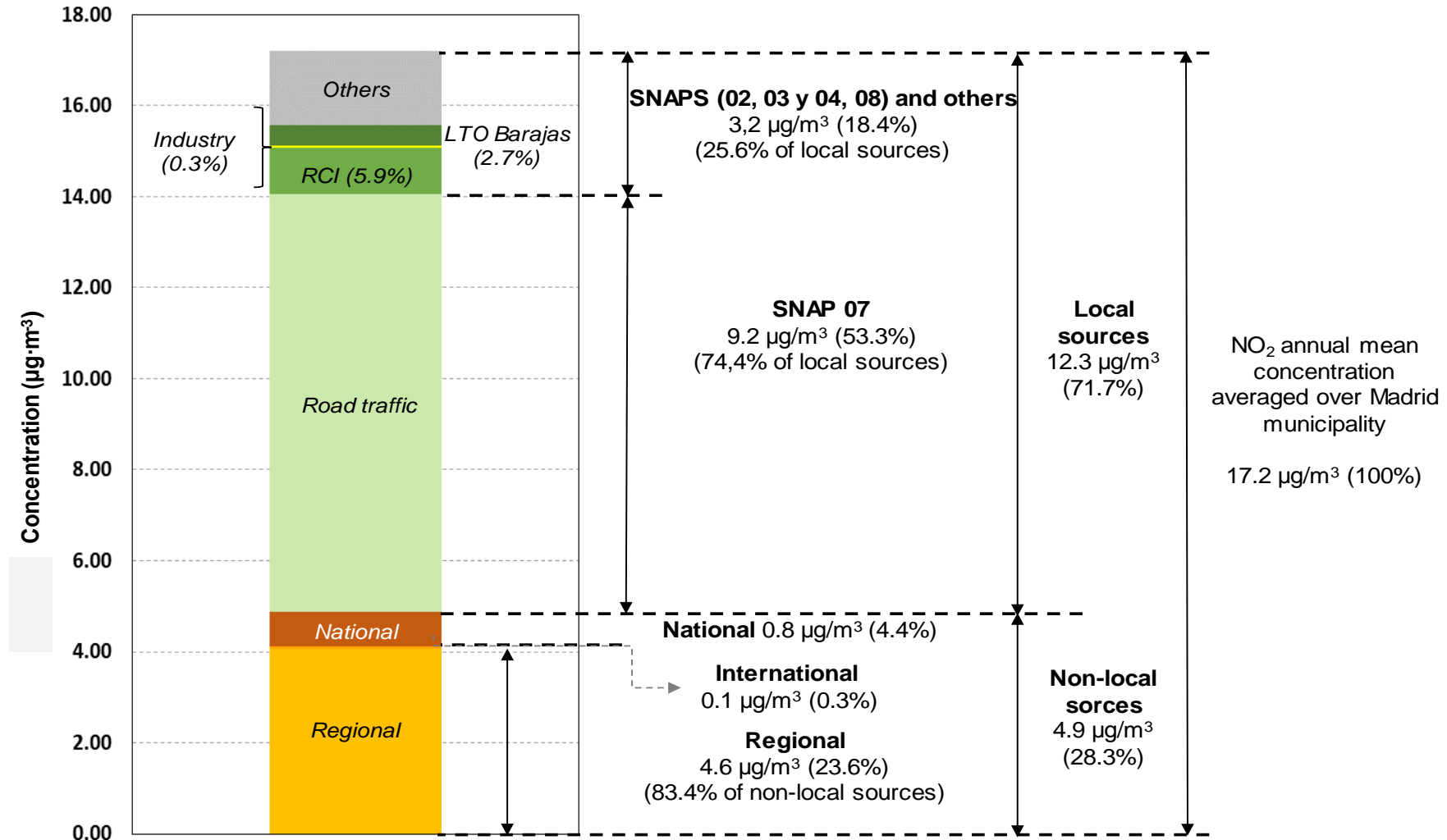
|   |  |
|---|--|
|  RCI               |  Industry           |
|  Road transport;   |  Non-road transport |
|  Waste treatment |  Others           |

## SUMMARY: SOURCE APPORTIONMENT

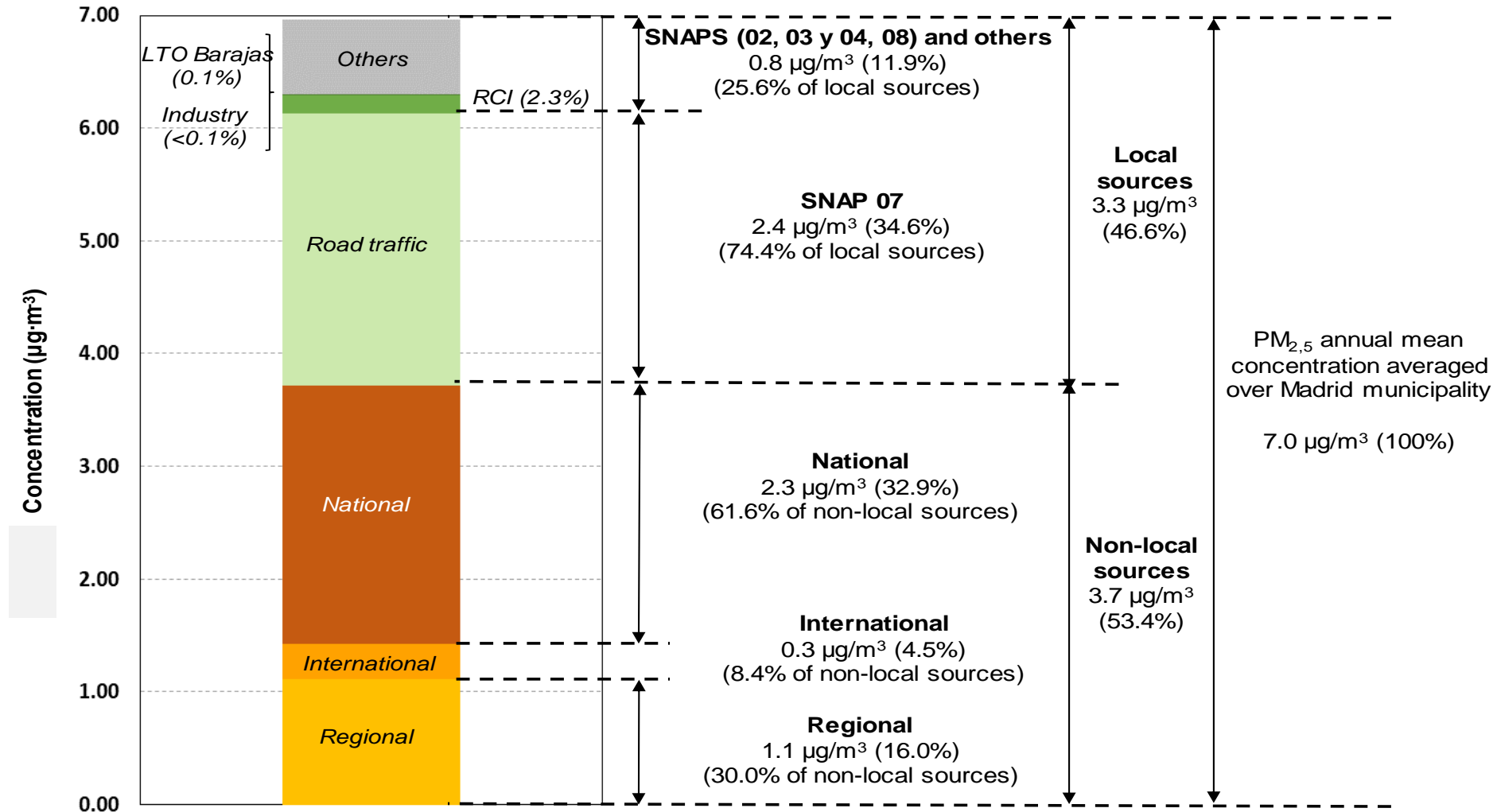
- Source apportionment of the main emitting sectors (SNAP group level) through a zero-out mesoscale modelling approach

| SNAP group | Description   | PM <sub>2.5</sub> and NO <sub>x</sub> emission share (%) |
|------------|---|--|
| 01         | Combustion in energy and transformation industries          | -  |
| <b>02</b>  | <b>Non-industrial combustion plants</b>                     | 35.9% (PM <sub>2.5</sub> ) and 17.5% (NO <sub>x</sub> )  |
| <b>03</b>  | <b>Combustion in manufacturing industry</b>                 |  |
| <b>04</b>  | <b>Production processes</b>                                 | 0.9% (PM <sub>2.5</sub> ) and 6.1% (NO <sub>x</sub> )    |
| 05         | Extraction and distribution of fossil fuels                 | -  |
| 06         | Solvent and other product use                               | -  |
| <b>07</b>  | <b>Road transport</b>                                       | 55% (PM <sub>2.5</sub> ) and 47.8% (NO <sub>x</sub> )    |
| <b>08</b>  | <b>Other mobile sources and machinery (Barajas airport)</b> | ±5% (PM <sub>2.5</sub> ) and ±17% (NO <sub>x</sub> )     |
| 09         | Waste treatment and disposal                                | -  |
| 10         | Agriculture   | -  |
| 11         | Other sources and sinks (Nature)                            | -  |

## SOURCE APPORTIONMENT. NO<sub>2</sub> annual mean



## SOURCE APPORTIONMENT. PM 2.5 annual mean





## European Commission - Press release

### **Commission warns Germany, France, Spain, Italy and the United Kingdom of continued air pollution breaches**

Brussels, 15 February 2017

**The European Commission sends final warnings to Germany, France, Spain, Italy and the United Kingdom for failing to address repeated breaches of air pollution limits for nitrogen dioxide (NO<sub>2</sub>). NO<sub>2</sub> pollution is a serious health risk. Most emissions result from road traffic.**

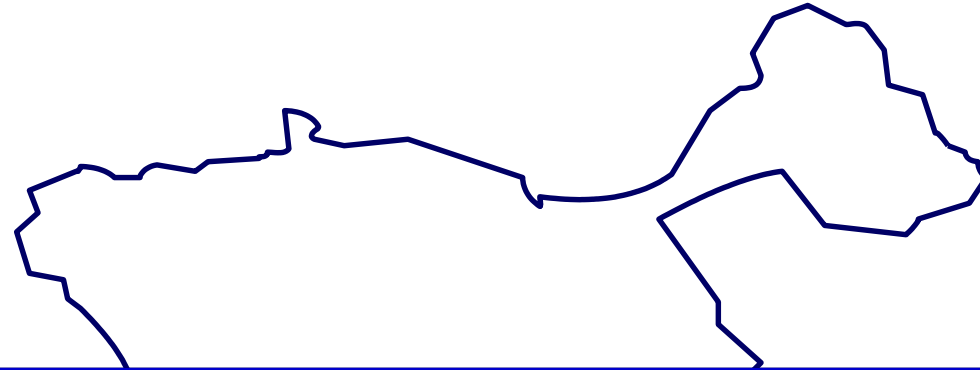
The European Commission urges 5 Member States to take action to ensure good air quality and safeguard public health.

More than 400 000 citizens die prematurely in the EU each year as a result of poor air quality. Millions more suffer from respiratory and cardiovascular diseases caused by air pollution. Persistently high levels of nitrogen dioxide (NO<sub>2</sub>) caused almost 70 000 premature deaths in Europe in 2013, which was almost three times the number of deaths by road traffic accidents in the same year.

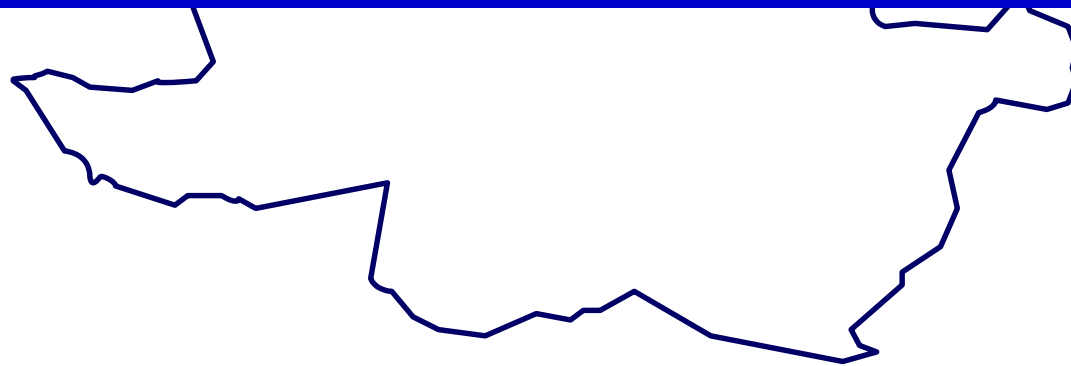
EU legislation on ambient air quality ([Directive 2008/50/EC](#)) sets limit values for air pollutants, including nitrogen dioxide. In case such limit values are exceeded, Member States are required to adopt and implement air quality plans that set out appropriate measures to bring this situation to an end as soon as possible.

## RESPONSE:

Plans for improving air quality:  
short and mid term measures



**Measures for NO<sub>2</sub> exceedances episodes  
Decree of January 21, 2016  
(Short term approach)**



# Level of NO<sub>2</sub> concentration

## 1. INFORMATION

NO<sub>2</sub> concentration > 180 µg/m<sup>3</sup> .



2 consecutive hours in 2 stations in the same zone

## 2. PREALERT

NO<sub>2</sub> concentration > 200 µg/m<sup>3</sup>



2 consecutive hours in 2 stations in the same zone

## 3. ALERT

NO<sub>2</sub> concentration > 400 µg/m<sup>3</sup>



3 consecutive hours in 3 stations in the same zone

## Measures

*Information*

*Speed limit reduction  
in motorways*

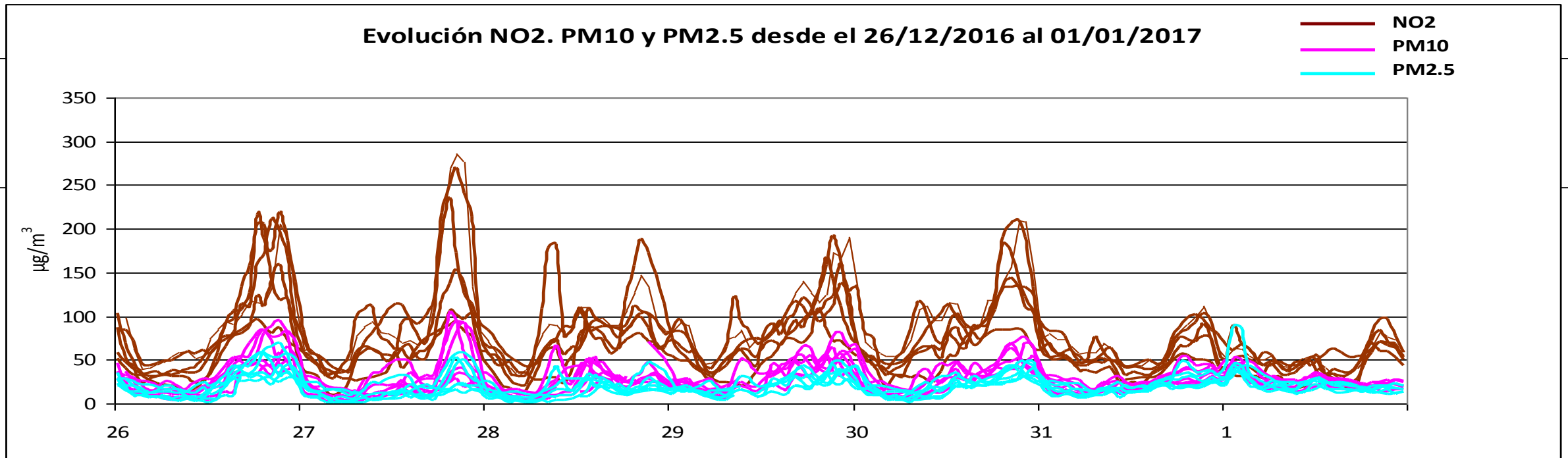


*Parking ban  
(residents exempted)*



*Odd-even plate limitation*

## Episode 26 December 2016 to 1 January 2017



# Public information

- Web
- Sms alert system
- Social networks
- Electronic displays units in bus stops
- Traffic information displays

Parquímetros:



Paneles Calle 30:



Pantallas metro de Madrid:



Mensajes SMS:

mié., 23/12/2015



El Ayuntamiento de Madrid informa: alta contaminación por dióxido de nitrógeno. Activado el protocolo. Utilice el transporte público. Consulte las medidas adoptadas en [www.mambiente.munimadrid.es](http://www.mambiente.munimadrid.es)

22:53

íue., 24/12/2015

Marquesinas EMT:



Ayuntamiento Madrid @MADRID · 12 nov.

Seguimos en escenario 1, se revisa esta noche. Más información sobre la calidad del aire: [bit.ly/1M9E1ru](http://bit.ly/1M9E1ru)

## Activado el protocolo por Alta Contaminación (Escenario 1)

- Velocidad máxima de circulación: 70 km/h en M30 y accesos dentro de M40 en ambas direcciones
- Se recomienda usar transporte público
- Limitar ejercicio al aire libre para personas con problemas respiratorios

Protocolo aprobado en marzo de 2015, consta de escenarios 0, 1, 2 y 3.



**Paseo de las DELICIAS. 29 December. 12 h**

## Significant Media attention



*Photograph: Paul Hanna/Reuters*

## Spain

### **Madrid bans half of cars from roads to fight air pollution**

Odd- and even-numbered vehicles will swap use of roads in Spanish capital until smog eases  
Madrid's deputy mayor said the car ban was not about traffic restrictions but about public health.

Cuando tu nave es par...

(When your spacecraft  
is ODD...)



Plan de  
Calidad de  aire  
y Cambio Climático

# Plan

Plan de  
Calidad de  aire  
y Cambio Climático



MADRID

September 2017

# PLAN A

- Integration of AQ and CC policies
- Public health approach
- Combined actions for a new urban model



# Long term approach



## AIR QUALITY AND CLIMATE CHANGE PLAN FOR THE CITY OF MADRID

**Goal: Health protection, environmental quality, resilience**

- GHG emissions reduction over 40% in 2030, with respect to 1990 (European Climate Agenda)
- Fulfilment of the EU regulated values for all pollutants
- Fulfilment of the WHO guideline values for particulate material PM10 and PM2.5 (stricter than the European limits)
- Local commitment to get a 50% reduction of road traffic in 2030 with respect to 1990

# 30 measures

**1: Mobility (21 measures)**

**2: Urban regeneration/ Low emissions urban management (7 measures)**

**3: Nature based solutions for Climate Change adaptation (1 measure)**

**4: Information, raising public awareness and c  
Operations with others administrations (1 measure)**



## Actions related to PRINCIPAL ROADS INTO THE CITY

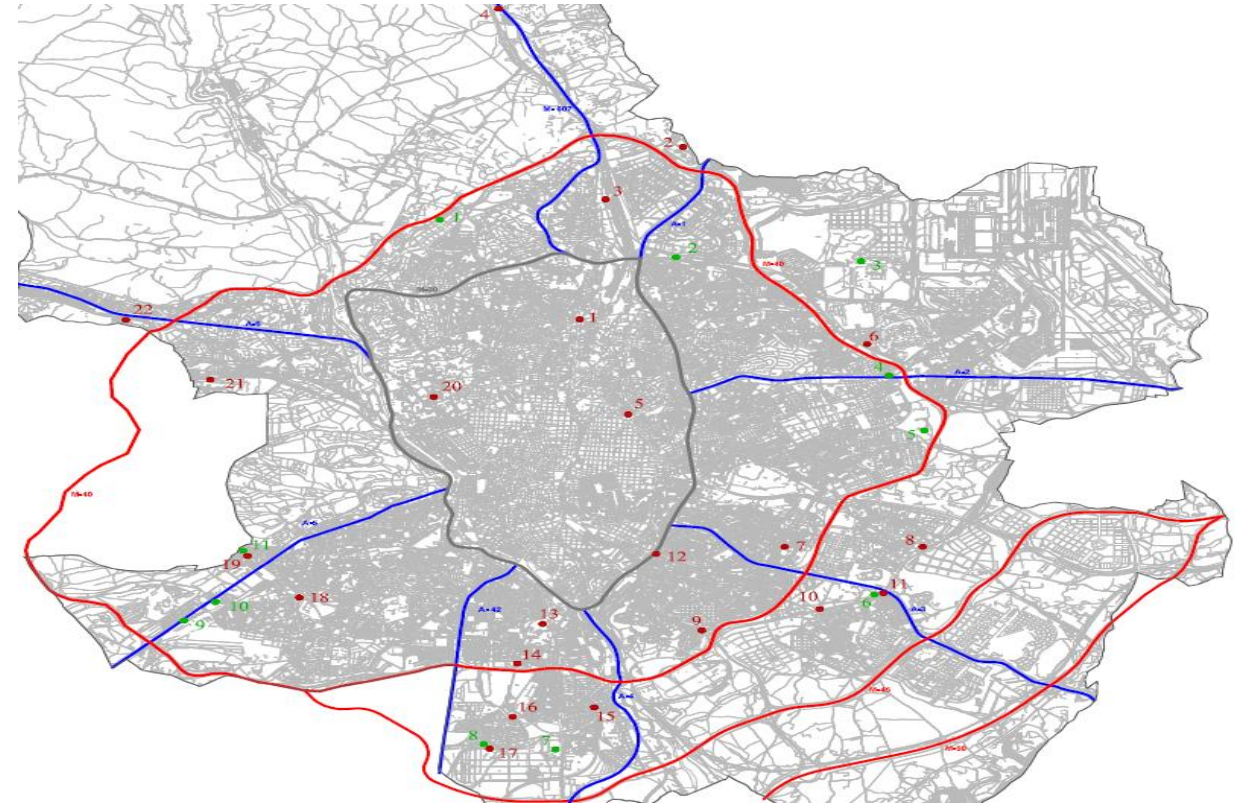
### Park and Ride Carparks

**Around the second ring belt M 40. Apps for spot reservation,...**

### Speed limit (70km/h)

**in principal roads and ring belt M30**

**Dedicated platforms for bus and HOV in principal roads into the city**



|   |                             |   |                    |
|---|-----------------------------|---|--------------------|
|  | Aparcamientos Existentes    |  | Vias Acceso Madrid |
|  | Aparcamientos Propuestos    |  | M-30               |
|  | Término Municipal de Madrid |  | M-40               |

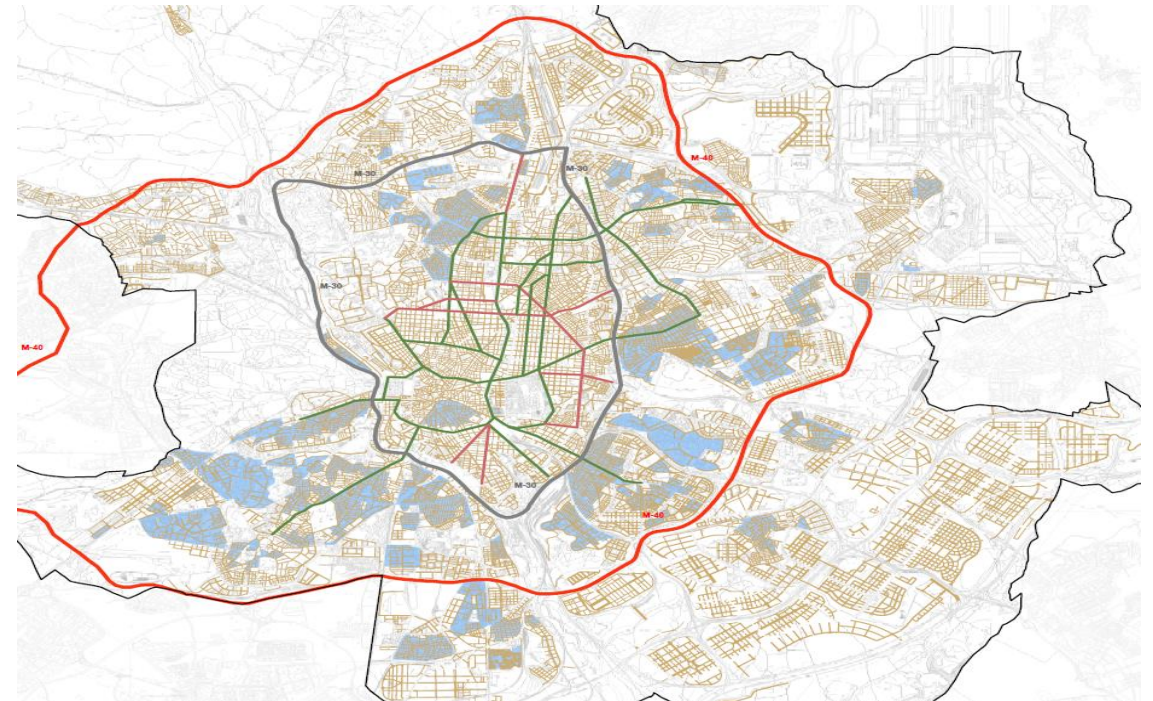
# Motorized mobility reduction by redistributing on road public space and management tools

**Redesigning of road sections in principal and traffic distributor roads as well as periphery and city center connecting roads**

**Pedestrian mobility prioritization and neighborhood pedestrian networks. New public space model linked to urban regeneration in residential areas**

**Cyclist mobility prioritization and public bike system enlargement (transport hubs)**

**Reserved lanes for buses and streetlights prioritization**



**Propuesta de vías para redistribución del espacio en calzada**

— Fase I  
— Fase II

Red viaria local  
A.P.I.R.U.

— Término Municipal de Madrid

— M-30  
— M-40

## Bicycle lane network



## Public Bike System

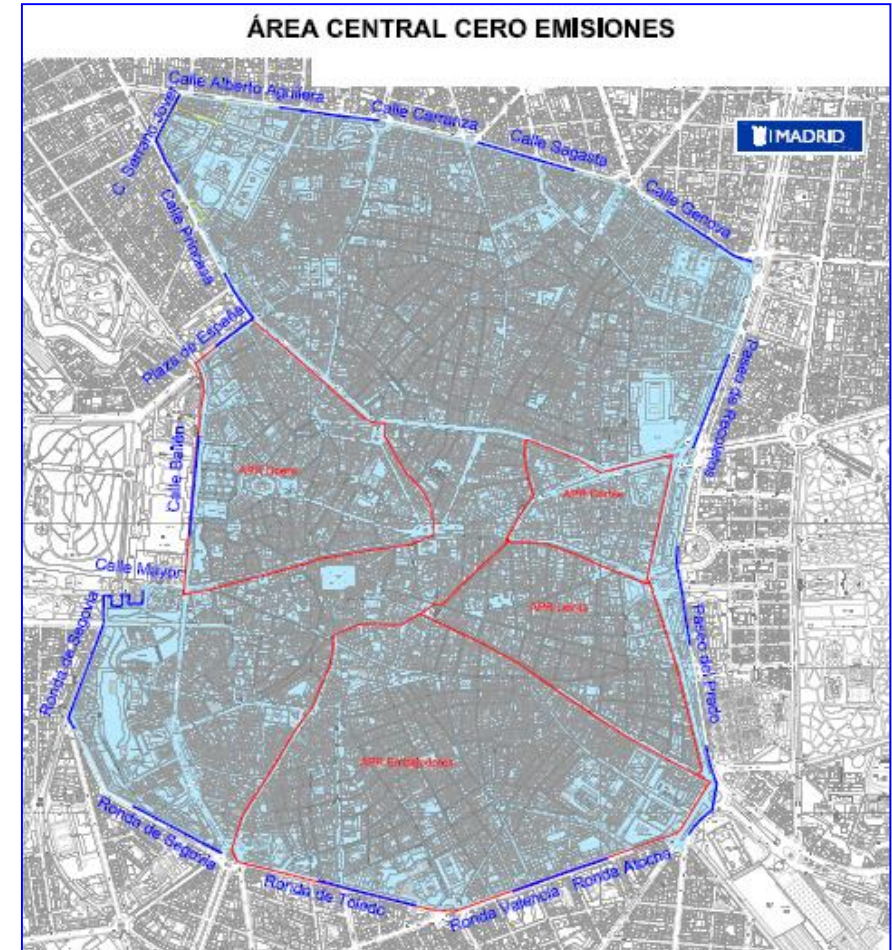
Inaugurated on June 2014

- 62.108 subscribers
- 9.000-10 uses/working day (winter)
- 3.000 uses/holiday
- Around 20.000 uses/working day (spring and summer)
- 5 daily uses/bike in working day and 3 in holiday



## Central priority Area in the Central District

Enlarged management system that will cover the whole historic centre, removes the crossing traffic, facilitates deterrence and improves people's life and public spaces quality.



- **Continuous perimeter**
- **No free driving roads**
- **Public transport, bike and pedestrian mobility prioritization**
- **Adequate space sharing among residents and other public uses**
- **Not on road parking allowance for non residents**
- **Limitation of points of access to public parking lots**
- **Optimization of urban freight**
- **Less pollutant technologies encouraged**

## On road parking regulation with air quality criteria (rotation and technology based fees)

**M30 ring belt outer area: “on demand system” without cost for residents, for avoiding “border effect” and parking deterrence by no residents tariff payment**

**M30 ring belt inside area: limitation of maximum stay for no residents and significant increase of tariffs based on vehicle technology (and bonus for cleanest technologies)**



-Cero emisiones:



- Battery Electric Vehicle (BEV)
- PLUGGED IN HIBRID (PHEV) Range > 40 km
- Electric Extended range vehicles Range > 40 km

-ECO:



- LPG (Liquefied Petroleum Gas)
- CNG (Compressed natural Gas)
- Electric Extended range vehicles Range > 40 km
- Híbrido (HEV)

-C:



- Petrol Cars and light Vans.- Euro 4, 5, 6,
- Diesel Cars and light Vans.- 6
- Medium and Heavy trucks.- Euro VI

-B:



- Petrol Cars and light Vans:- Euro 3
- Diesel Cars and light Vans.- Euro 5, 6
- Medium and Heavy trucks.- Euro IV and V

Environmental classification:

(Approved April 2016)

- National initiative
- Derived from AQ National Plan
- Aimed to positive discrimination
- Based on technologies and EURO standards

The vehicles with lowest NOx emissions benefit from a reduction in the parking fee while the most polluting vehicles are penalized with a higher fee, according to the 'polluter pays' principle. Electric vehicles are exempted.



-Cero emisiones:



**CERO:** free parking, no rotation



-ECO:



Others: 2 hours maximum in a green spot or 4 hours maximum in a blue one

**ECO** 50% fee reduction

-C:



**C:** 10% fee reduction

-B:



**B:** ground fee



**Those without label pay an overhead of 25%**

## Measures related to cleaner vehicles in key sectors (high impact on transport and mobility and air quality)

### Public transport:

- Renewal and enlargement of the public buses fleet towards a 100% low emissions vehicles
- High capacity transport system
- Incentives for the transformation of taxi vehicles to less pollutant energies
- Measures to foster taxi fleet renovation to low emissions vehicles.



# Enterprises and institutions

- Towards a low emission municipal fleets
  - Cars and motorbikes goal: 75% Cero or ECO in 2020 and 90% in 2030
  - Heavy vehicles ( >3500kg) goal: 75% Cero or ECO in 2020 and 80% in 2030
- Sustainable Mobility Plans for industries and enterprises, minimizing trips and promoting public and collective transport



# Less pollutant urban freight

- Optimization of space dedicated to on road urban freight
- Preferred Access conditions and increased timetable for less pollutant vehicles
- Public-private cooperation for innovative and efficient urban logistics



# Improvement of the recharging network for electric and cleaner alternative fuels (CNG, PLG)



## E-SHARED MOBILITY

### FREE FLOATING SHARING SCHEMES



# Urban regeneration/ Low emissions urban management

- Urban rehabilitation
- Municipal buildings: environmental audits, monitoring of energy consumption, thermal installation in buildings, energy management Systems, energy services enterprises,...
- Waste collection, waste management and waste to energy
- Clean energy - Renewables
- Nature-based solutions for CC adaptation and AQ



# Madrid + Natural

High potential for "blue-green" infrastructures



- 1 green walls
- 2 sustainable roofs
- 3 resilient development
- 4 cooling roofs
- 5 greening infrastructure
- 6 street greening
- 7 river stream restoration ✓
- 8 permeable surfaces ✓
- 9 urban farming
- 10 adaptative planting
- 11 retrofitting derelict plots
- 12 urban forest (1 MM trees in degraded areas)
- 13 seasonal shading
- 14 microclimates with water ✓
- 15 temporary flooding ✓
- 16 sustainable drainage ✓

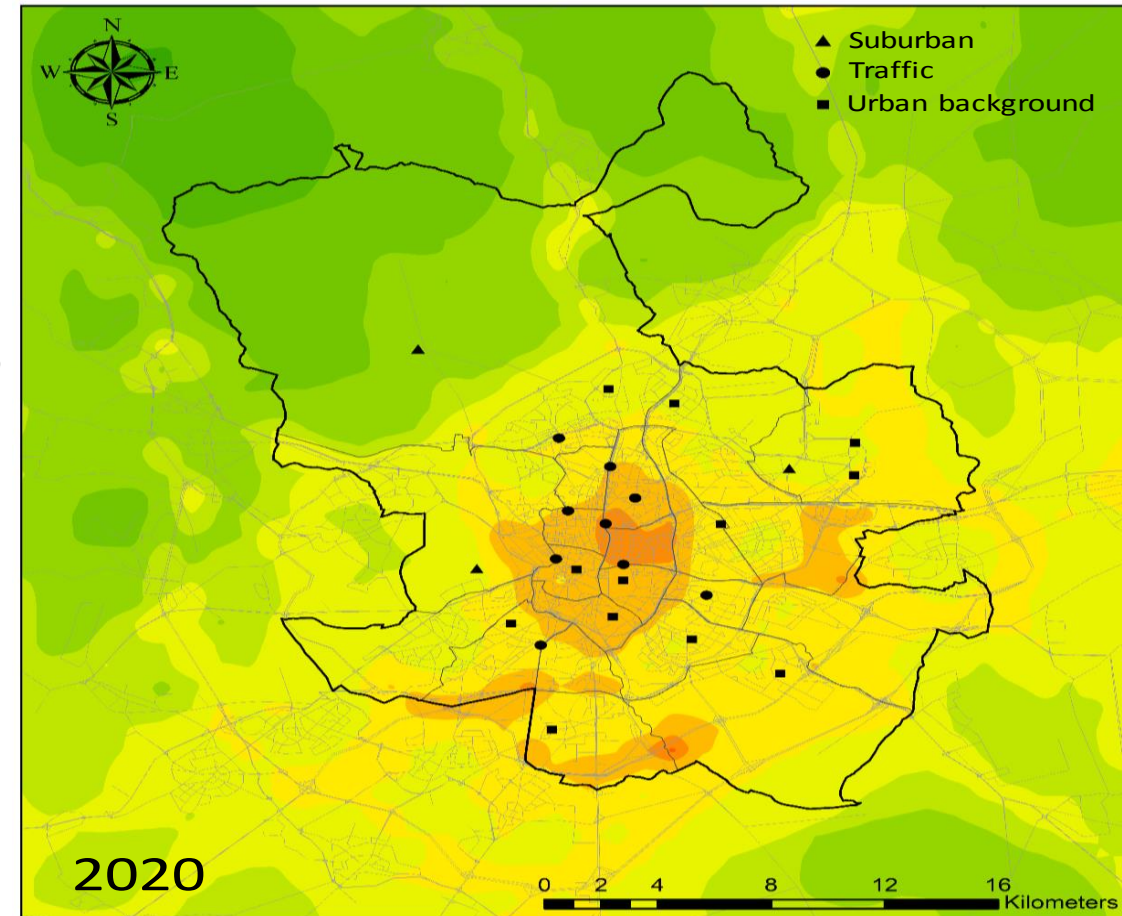
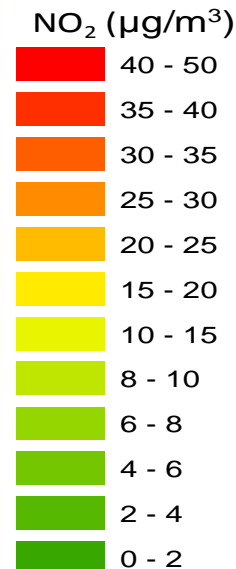
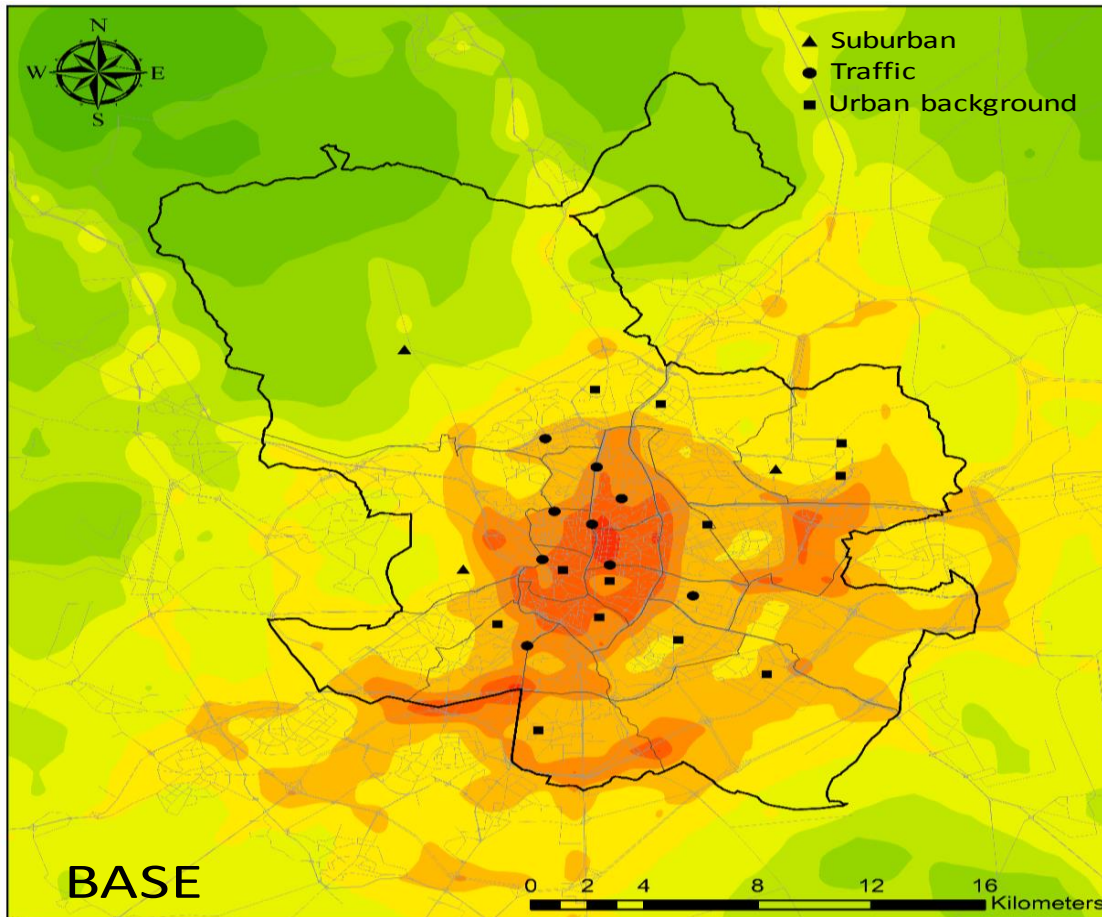


- **Actions focused on vulnerable population and sensitive groups aiming at exposure reduction**
- **Cooperation with other Administrations at national, regional and local levels**
- **Information and raising awareness**

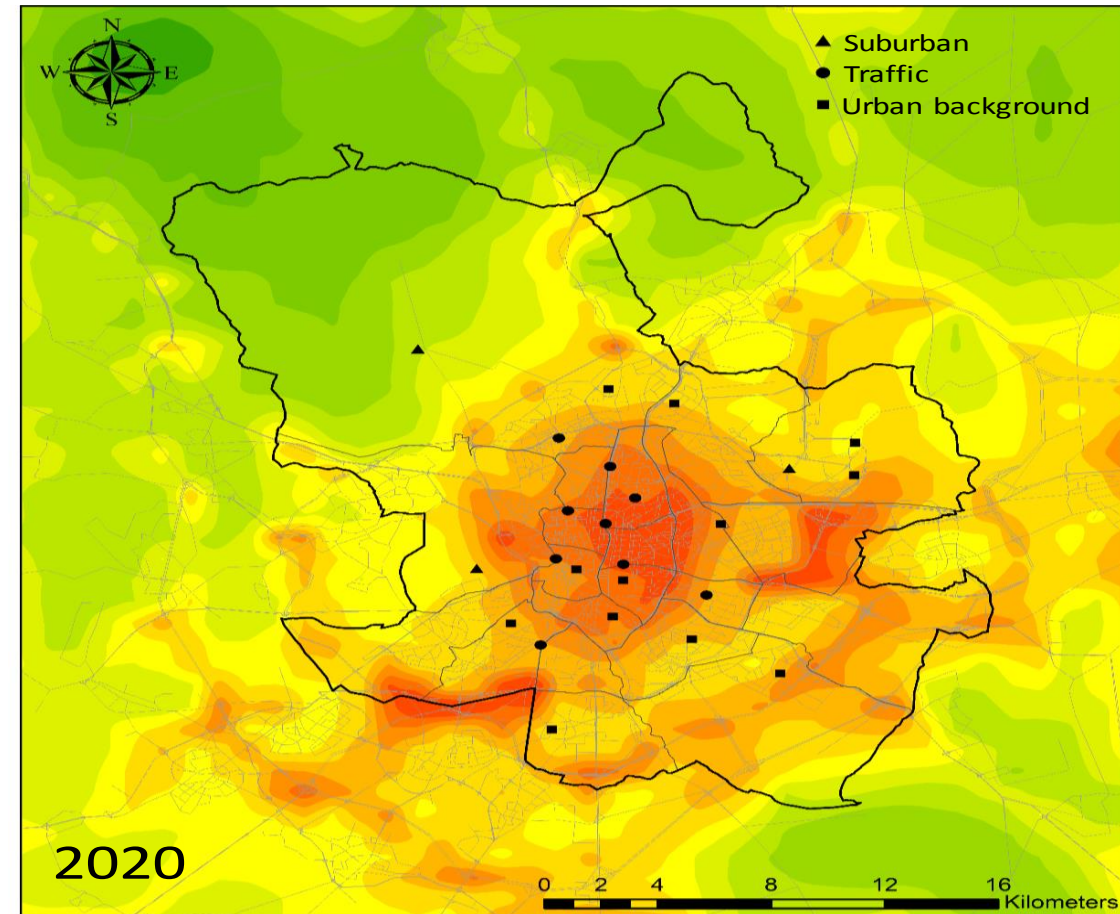
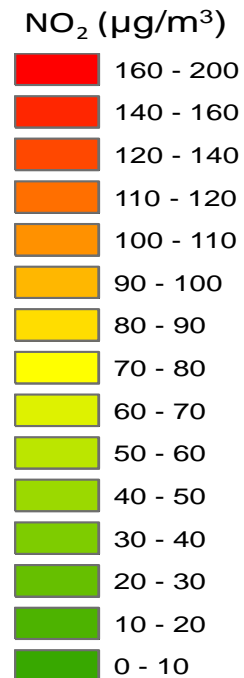
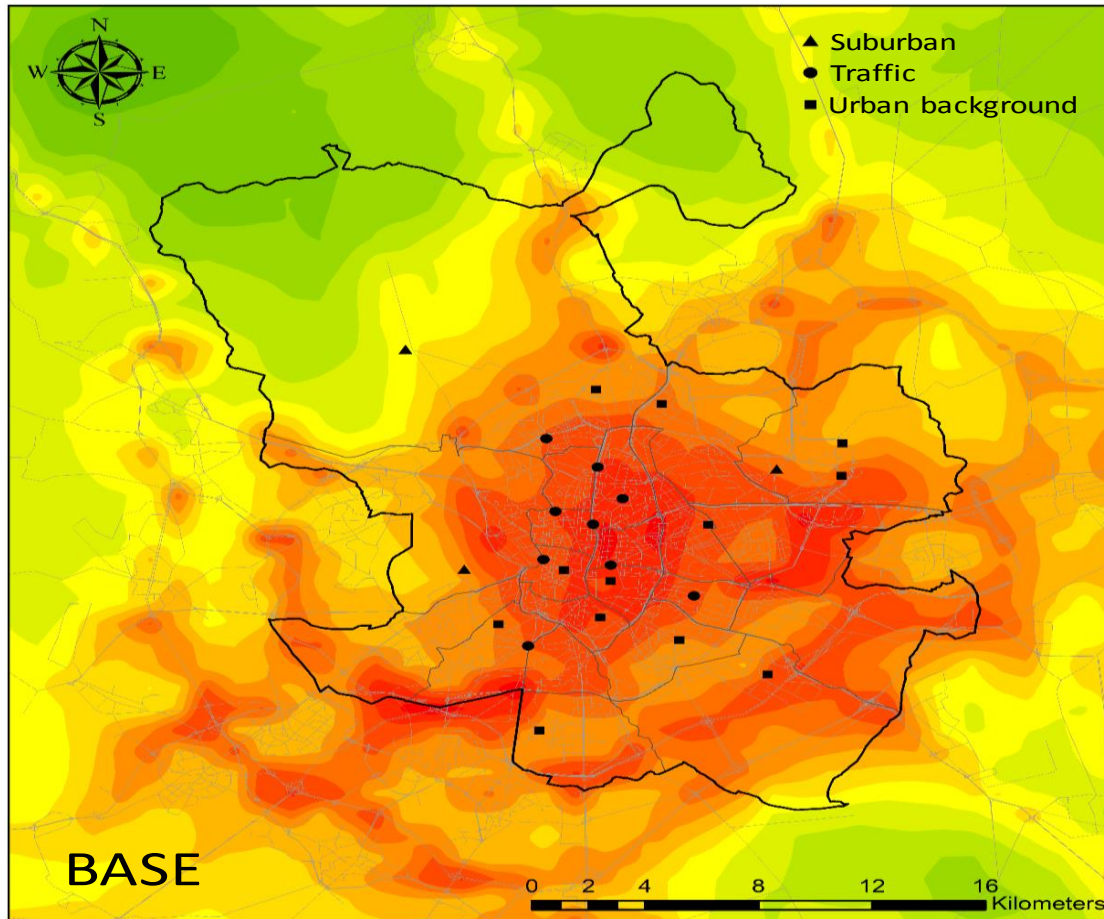


# RESULTS OF PLAN A IN AMBIENT AIR CONCENTRATION

NO<sub>2</sub> annual mean (annual limit value for the protection of human health).  
(Reduction of 23 %)

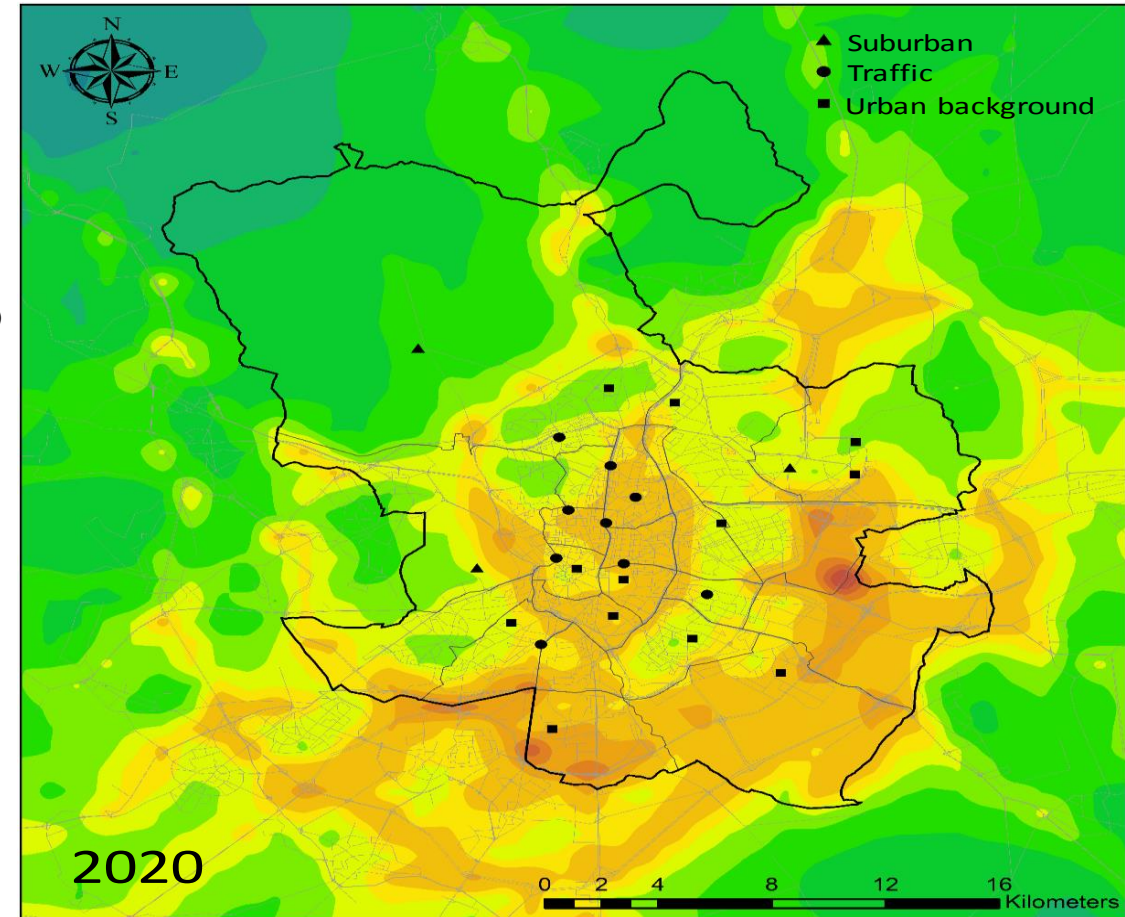
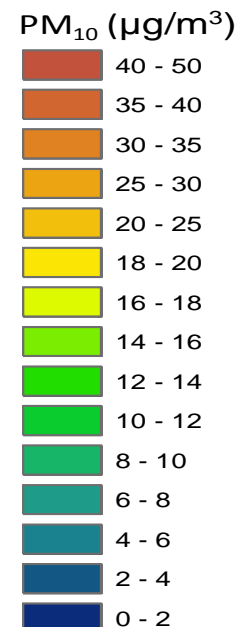
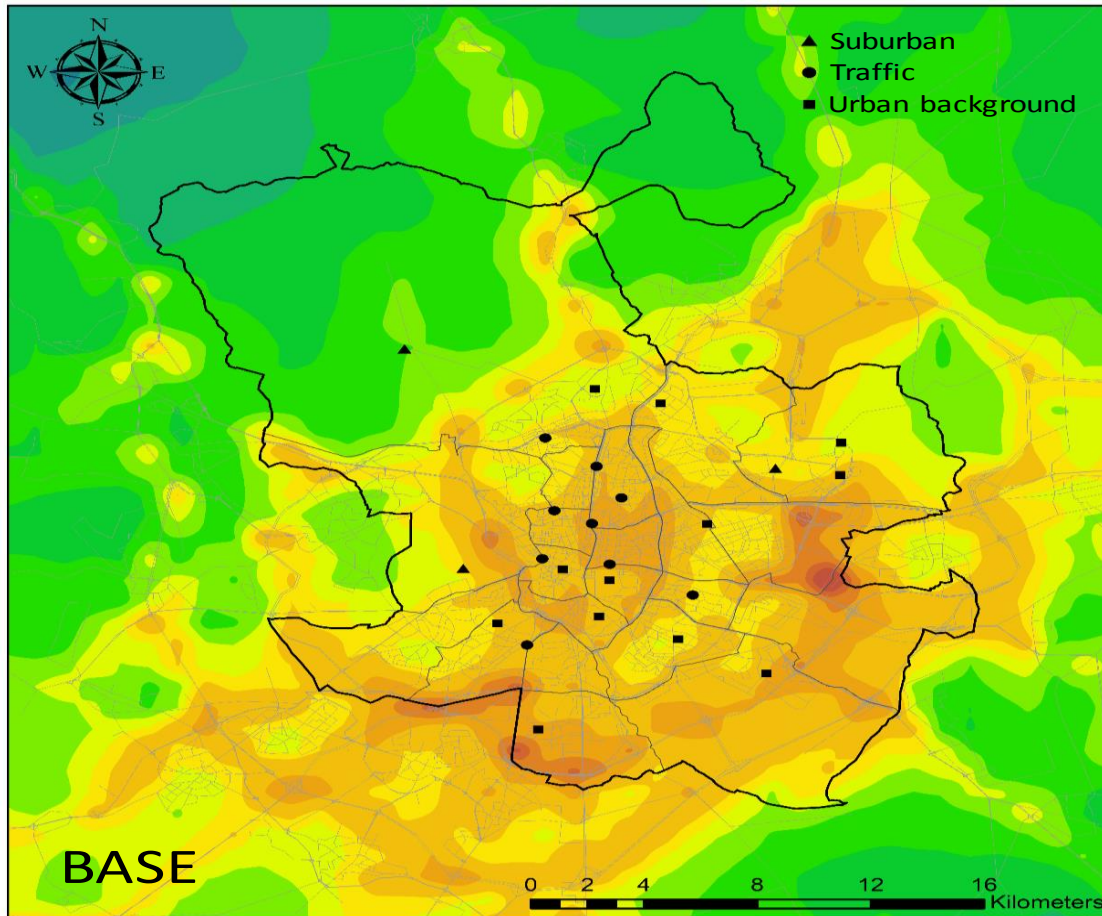


-19th highest NO<sub>2</sub> 1-h value (hourly limit value for the protection of human health)  
 (Reduction of 18 %)



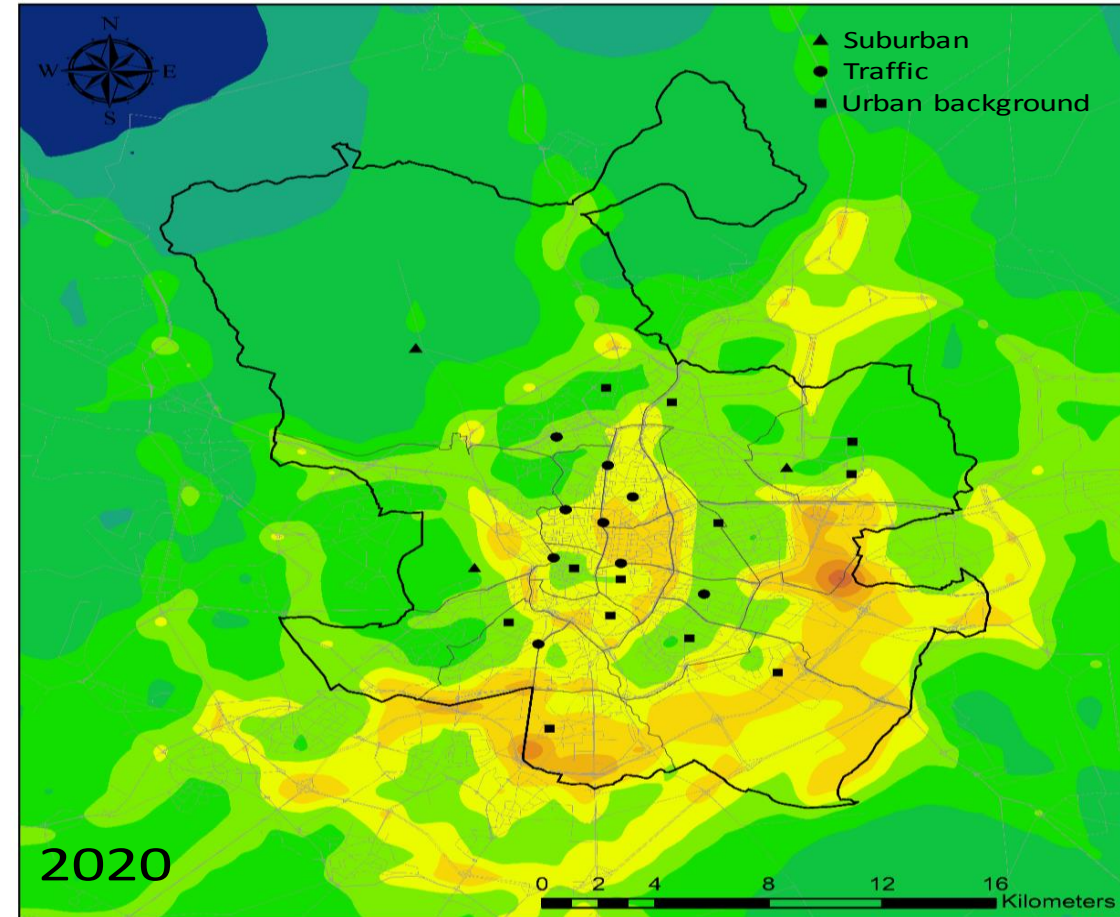
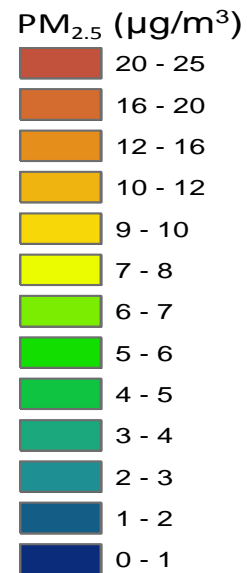
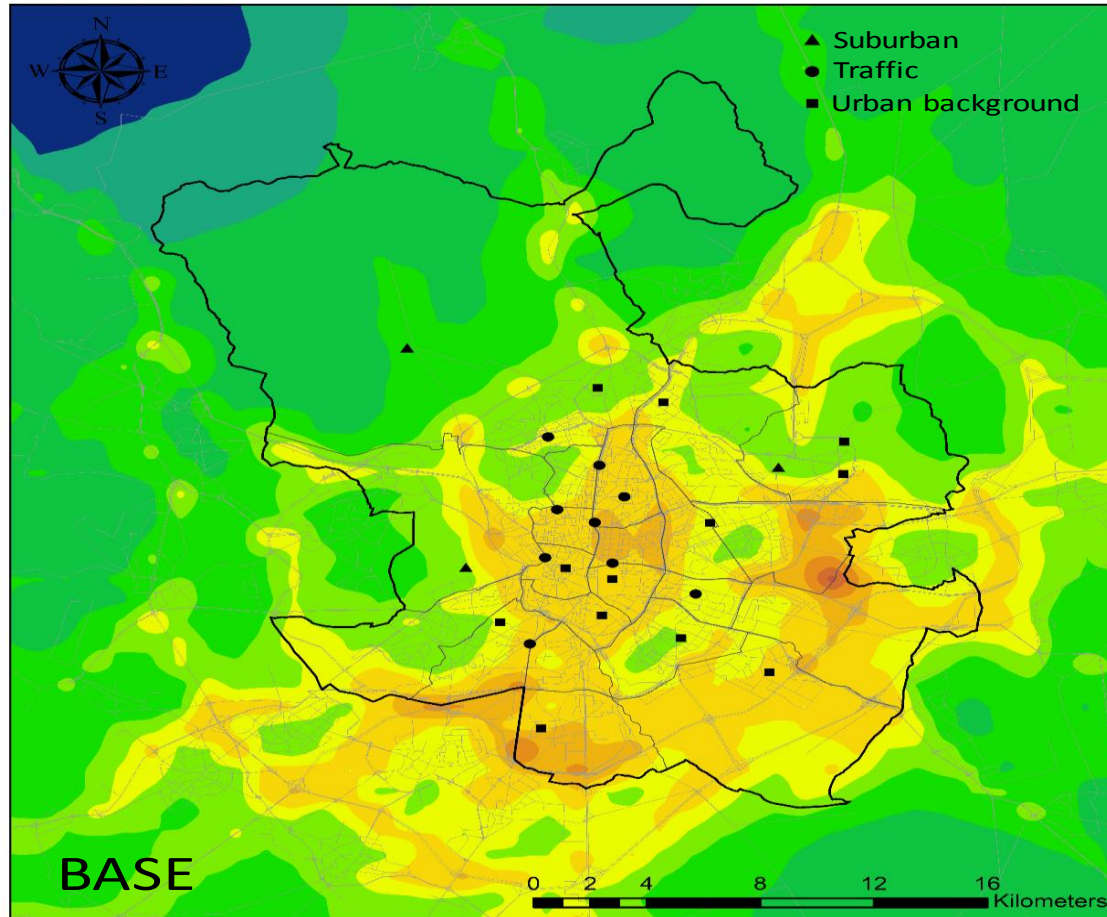
36th highest PM10 24-h value (daily limit value for the protection of human health)

(Reduction of 9 %)



# PM<sub>2.5</sub> annual mean (annual limit value for the protection of human health)

(Reduction of 9 %)



A scenic view of a city skyline from a hillside. In the foreground, there is a large, dark tree trunk on the left and a grassy area. The middle ground shows a dense residential area with many houses. In the background, several tall skyscrapers are visible against a clear blue sky. A large yellow triangle is superimposed on the right side of the image, pointing downwards. A blue graphic with a water-like texture is on the left side, partially overlapping the tree and the city.

*Thank you very much for  
your attention*